

The Impact of Counting Changes on Nonimmigrant Admissions: An Update

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This report provides an update on trends in I-94 nonimmigrant admissions and the estimated number of individual nonimmigrants admitted to the United States.¹ In 2005, the Department of Homeland Security (DHS) began an effort to record all land admissions of an I-94 nonimmigrant; previously, only the initial admission was typically recorded.² This process was completed at nearly all pedestrian crossings and vehicular lanes along the Southwest and Northern borders by March 2010. Increases in admissions after 2005 as reported by OIS are partly due to the counting changes.³ To facilitate the interpretation of trends during this period, the number of individuals admitted each year, which are largely independent of counting changes, are compared to admissions. Estimates of individuals were created by matching admission records on birth date, last name, and first three characters of the first name. For comparison, estimates of overall expected admission levels absent counting changes were computed for 2006 to 2011.⁴

TRENDS

Both the annual number of nonimmigrant admissions and estimated number of individuals admitted as nonimmigrants increased from 2001 to 2011. The difference between admissions and individuals increased from 2006, remained elevated in 2007 to 2009, and grew considerably in 2010 and 2011 (see Figure 1). The number of expected admissions (absent counting changes) is substantially lower than the number of actual admissions in 2010 and 2011.

Figure 2 illustrates how trends in admissions and individuals vary by select classes of admission. In general, trends in estimated counts of individuals for each category are flatter than trends in admissions—see especially

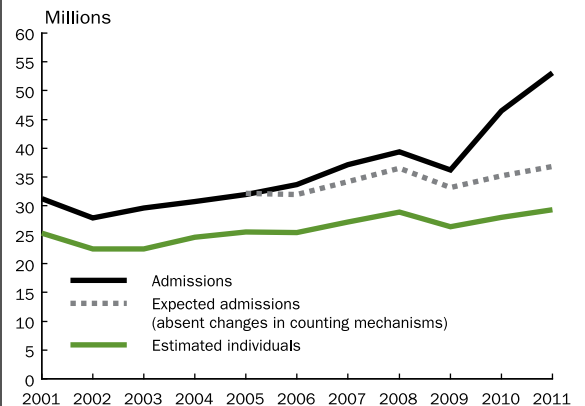
¹ See Mathews, Megan, 2012. *The Impact of Counting Changes on Nonimmigrant Admissions: Preliminary Findings* (http://www.dhs.gov/xlibrary/assets/statistics/publications/ois_ni_individuals_fs.pdf).

² Years refer to fiscal years (October 1 to September 30).

³ See Monger, Randall, 2012. *Nonimmigrant Admissions to the United States: 2011* (http://www.dhs.gov/xlibrary/assets/statistics/publications/ni_fr_2011.pdf).

⁴ Specifically, the ratio of admissions to individuals for 2006 to 2011 was assumed to be constant and based on the average of annual ratios for 2001 to 2005.

Figure 1.
Nonimmigrant Admissions, Expected Admissions,
and Estimated Individuals (I-94 only): 2001–2011



Notes: Data on estimated individuals are preliminary and subject to revision. Admissions for 2003 are higher than previously reported due to data updates.

Source: U.S. Department of Homeland Security, Fiscal years 2001 to 2011.

NAFTA professional workers (TN), intracompany transferees (L1), workers in specialty occupations (H1B), academic students (F1), and temporary visitors for pleasure (B2).

Figure 3 displays how trends in admissions and individuals differ between select countries of citizenship. The number of Mexican and Canadian individuals admitted remained relatively flat in 2010 and 2011 while admission counts of Mexican and Canadian citizens increased substantially. For other leading countries, the difference between admissions and individuals increased in 2010 and 2011 but was much smaller than the difference for Mexico and Canada.

FURTHER STUDY

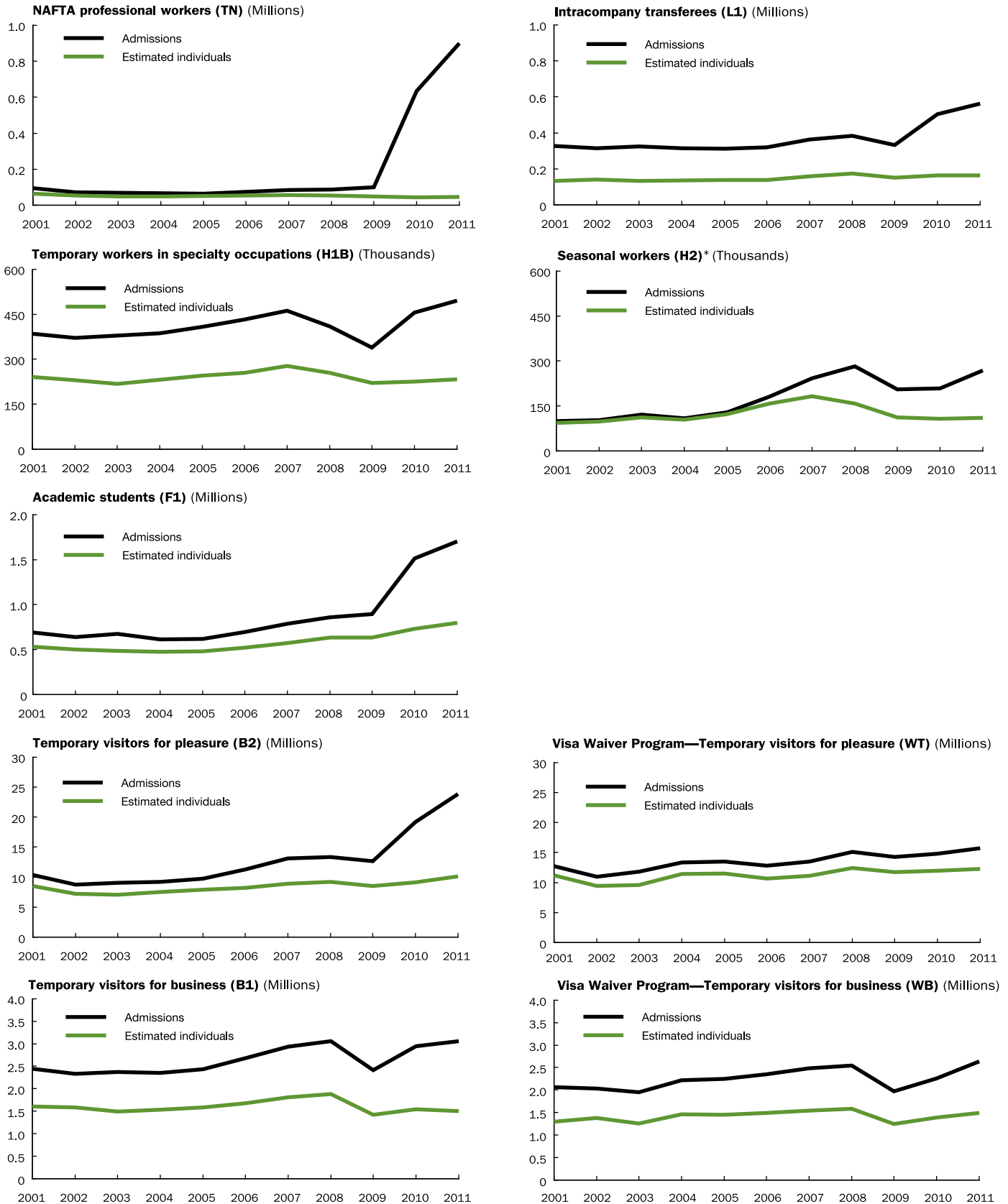
Analysis underway will evaluate multiple record matching methods used to estimate individuals. A detailed report will examine trends in nonimmigrant admissions and individuals admitted by class of admission, country of citizenship, port of entry, and other variables.



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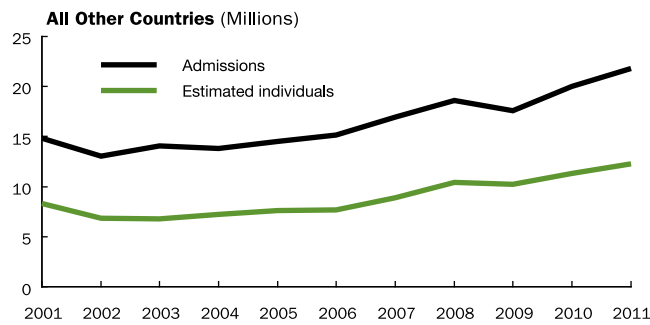
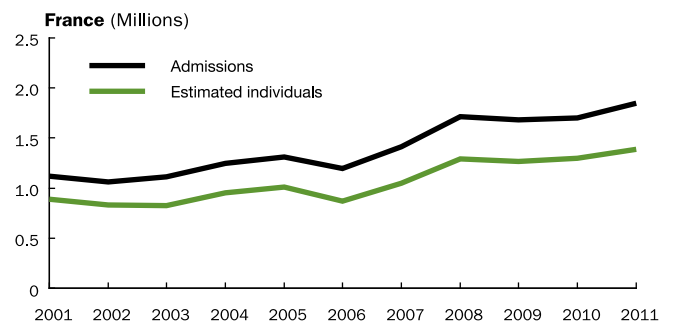
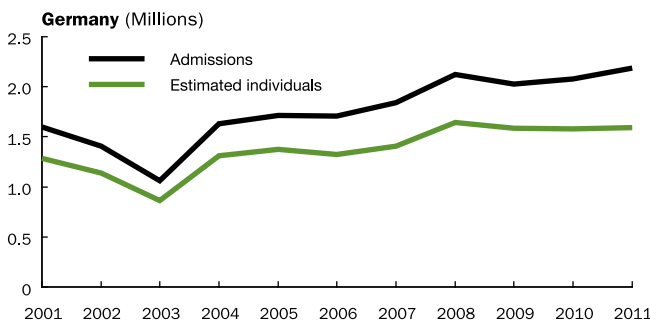
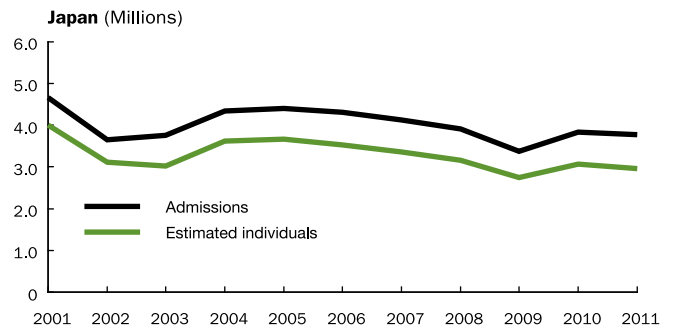
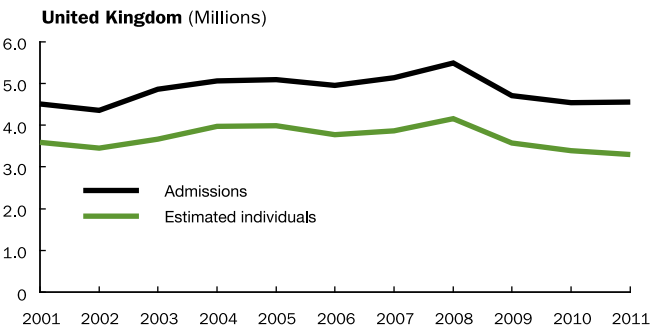
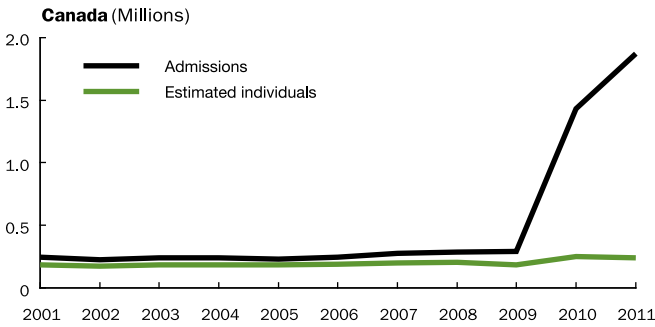
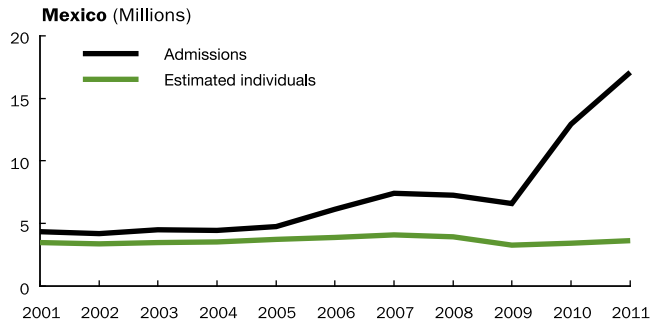
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Figure 2.
Nonimmigrant Admissions and Estimated Individuals for Selected Classes of Admission (I-94 Only): 2001–2011



*Seasonal workers (H2) refers to H2A, H2B, and H2R classes of admission. Issuances of H2R visas (returning H2B workers not subject to annual numerical limits) ceased at the end of 2007.
 Note: Data on estimated individuals are preliminary and subject to revision.
 Source: U.S. Department of Homeland Security, Customs and Border Protection (CBP), TECS, Arrival File, fiscal years 2001–2011.

Figure 3.
Nonimmigrant Admissions and Estimated Individuals for Selected Countries of Citizenship (I-94 only): 2001–2011



Notes: Data on estimated individuals are preliminary and subject to revision. Admissions for 2003 are different than previously reported due to data updates.
 Source: U.S. Department of Homeland Security, Customs and Border Protection (CBP), TECS, Arrival File, fiscal years 2001–2011.